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CHAIRPERSON GORDON-BOOTH: Hello, everyone. Happy Friday. Good to be seeing you all again. We've been seeing a lot of each other these days. Hopefully, you all have a weekend plan that's somewhat enjoyable. Looks like we're going to be getting back to Springfield very soon. So hopefully you're going to get some quality time in with your folks before you end up having to spend a whole lot of time in Springfield away from our families and the ones we love.

But with the hour of 12:00 having come and gone, the House redistricting committee shall come to order. My name is Jehan Gordon-Booth and I'm the state representative from the 92 nd district, which is in Peoria, and \(I\) am a member of this redistricting committee and I will be chairing today's hearing. It's an honor to welcome the local representatives who have joined us today from the LaSalle, Illinois Valley area. I see we have with us Representative Lance Yednock. How are you today, Representative Yednock? Would you like to make a few brief statements?

REPRESENTATIVE YEDNOCK: Sure. Thank you, Leader Gordon-Booth. I appreciate the Senate and the House

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working together to do this and I'm hopeful that we can draw some districts that are representative of all our districts. So thank you for doing all this. CHAIRPERSON GORDON-BOOTH: Awesome. That's certainly the goal. Who else do we have? Is it just you from the area that's on today?

REPRESENTATIVE YEDNOCK: Well, Tom Bennett is bordered in mine and I have three or four other representatives that border my district area, so I'm not sure if they'll join, but certainly Mr. Bennett. CHAIRPERSON GORDON-BOOTH: Awesome. Hey, Rep Bennett. Would you like to have some comments this afternoon?

REPRESENTATIVE BENNETT: Hi, Leader. Thank you. I would be very glad to do that. Thanks so much. Representative Yednock, always good to see you, next door neighbor. Good to see you again. I look forward to the conversations we're going to hear this session. It's important to hear what our communities are thinking about. The data is important, the conversations. So that hopefully will get us where we can have a good representation across our state. And thank you so much for hosting this today. CHAIRPERSON GORDON-BOOTH: Wonderful. I'd also
like to thank everyone who has chosen to participate in today's --

REPRESENTATIVE YEDNOCK: You went on mute, Leader Gordon-Booth. You went on mute.

CHAIRPERSON GORDON-BOOTH: I'll go back. The House redistricting committee shall come to order. My name is Jehan Gordon-Booth and I am the state representative of the 92 nd district, which is Peoria. I am a member of this redistricting committee and will be chairing today's hearing. We have two representatives, Representative Lance Yednock and Representative Tom Bennett who have part, encompass parts of the LaSalle community and the Illinois Valley community. Would either of you like to ask for comments before we go into today's hearing?

REPRESENTATIVE BUTLER: Sorry, we heard that part. We heard Yednock and Bennett already. Sorry. CHAIRPERSON GORDON-BOOTH: Well, then Tom we're going to skip this time and go into the housekeeping portion. I'd like to thank everyone who has chosen to participate in today's hearing. Your insight and participation is as important as ever as we begin the redistricting process under such unprecedented times. The United states and the Illinois constitution

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require the general assembly to redraw political boundaries to account for population shifts. These hearings are a part of that critical process. House Democrats are dedicated to transparency and public participation in the redistricting process. While state law requires a minimum of four public hearings throughout the state, our committee intends to hold far more and present additional avenues for public participation. Our goal is to hear from as many people as possible and to gain as much information as possible about the diverse communities of our state. Our staff has been making hundreds of phone calls around the state to encourage participation in these upcoming hearings. Those who wish to participate should be given an opportunity to do so, period.

We are holding a series of virtual as well as in person hearings throughout the state. Early last month we announced a schedule of 23 hearings before proposing a redistricting plan. For comparison, in 2011 when some of us went through this process, the House redistricting committee held 17 hearings in total.

While we are guided in this endeavor by the

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United States constitution, the Federal Voting Rights Act, the Illinois constitution and the Illinois Voting Rights Act, we are also interested in any relevant demographic information such as social, political, economic, religious or any other characteristics that make your community unique. We want to hear your views on any social, political, economic, religious interests commonly held in the community, any specific interest groups that exist, any concerns you have regarding the current boundaries or alternatively, what works well about the current boundaries and suggestions for the drawing of new boundaries. In short, we want to hear any testimony that is relevant to the drawing of our new political boundaries.

This year for the first time, Illinois residents will be able to participate in the process from the comfort of their own home as many of you are today, including through remote participation in these hearings and by drawing their own maps via a web site. The public drawing portal available at ILHouseDems.com, slash, Redistricting allows any Illinois resident to draw districts and share those maps with the committee for potential consideration.

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The public may also submit written testimony or other public comment to the committee by e-mail at RedistrictingCommittee@HDS.ILGA.gov. All written testimony, public comments and maps submitted to the committee will be made available at ILGA.gov and ILHouseDems.com, slash, Redistricting. Transcripts of the committee's hearing will also be uploaded to those sites.

As for today, we will begin with a short slide show presentation. Following that brief presentation, we will have a number of witnesses who have indicated a desire to testify. If you have written testimony prepared, we would ask that you submit that testimony to us and just briefly summarize it in an oral presentation.

With us this afternoon, we have a number of representatives who have joined us. We've already acknowledged the presence of Representative Lance Yednock as well as Representative Tom Bennett, but we also have with us Leader Avery Bourne. Good afternoon, Leader Bourne. I see that we have with us another frequent flier, Representative Dave Severin. Good to see you again. We have with us Mike Marron from the north, Representative Leader Ryan Spain from

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1 Peoria.

REPRESENTATIVE SPAIN: Hello.
CHAIRPERSON GORDON-BOOTH: And we also have the woman who I am co -- we share co-chairing responsibilities for the redistricting committee, my good friend, Leader Representative Lisa Hernandez. Good to see all of you guys today. We will now turn it over to the minority spokesperson, Leader Tim Butler, for any comments that you have.

REPRESENTATIVE BUTLER: Thank you, Leader Gordon-Booth. And it's a pleasure to be here this afternoon and hear from the folks in the LaSalle area and the Illinois River Valley. It's an area that I really enjoy. It's a beautiful part of the state from Spring Valley over to Ottawa. There's a lot of great stops and a lot of great communities and everything. So I look forward to hearing everything today and just glad to be here. Thank you, Madam Chair.

CHAIRPERSON GORDON-BOOTH: Good stuff. Listen, I, like you, have very fond memories of LaSalle. Not too many people know this, but I got married in LaSalle at a courthouse. I sure did. So yes, I have lots of fond memories about LaSalle, too. A lot of

1 folks don't know that.

So today we're going to operate this in the way that we typically operate our hearings. We will hear from a panel. That panel will follow the short presentation. If we could go to the short presentation, I'll announce who our panelists will be upon the culmination of the presentation. How about that?

MS. JACKSON-DONNELL: Hello. My name is Marissa Jackson-Donnell. I'm an employee of the Illinois House of Representatives and I'm here to give a brief overview of the state's redistricting procedure. I'll briefly discuss the background of redistricting and the redistricting process in Illinois. I will also be going over federal and state redistricting requirements and guidelines. Finally, we'll be looking at what preliminary data reveals about population trends in the state and region.

Redistricting is the process that ensures all Illinois residents are afforded equal representation in the state legislature and federal Congress as guaranteed by the United States constitution. The U.S. Supreme Court held a series of rulings in the 1960's that congressional and state legislative

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districts in each state must be of approximately equal population, establishing the principle of one person, one vote. As a result, states redraw their congressional and state districts every ten years to reflect changes in population.

The timeline for redrawing the legislative map is based on the Illinois constitution. The constitution gives the Illinois legislature the initial responsibility of passing the new legislative map. Both the state House and state Senate must pass a plan with majority votes which then must be signed by the governor.

If a new map does not go into effect by the constitutional deadline of June 30 th, responsibility for creating a new map passes from the legislature to a legislative redistricting commission. The commission would consist of eight members, with two each appointed by the legislative leaders and no more than four from the same political party. The majority vote of five or more commission members will constitute a final approval of the new map.

However, if the commission does not agree to a new map by September 1st, the Illinois Supreme Court will submit two names, one from each party, to

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the Illinois secretary of state, who will then choose one name at random to serve as the ninth member of the commission. Five of the nine members of the commission must agree to a plan no later than October 5th.

In order to understand the process of creating new districts, we must look at some leading guiding principles. First among these is equal population. Congressional districts must be nearly equal in population, while state districts must be substantially equal population. Federal and state law also requires that all districts be contiguous, which means that all parts of a district must be next to each other unless connected by water. Annexations and unincorporated areas and municipalities and counties sometimes mean that communities are discontiguous. However, congressional and state districts must be adjacent or connected at all points.

A more difficult requirement to define is compactness. There are at least 30 different scientific ways to measure how compact a district is, but no statute or court precedent identifies standard criteria of compactness. In theory, compactness

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focuses on the shape of a district's boundaries, how spread out a district is from a central core or where the district population's center of gravity is. In practice, compactness is hindered by geography and on the ground realities, so often the interpretation of compactness involves more than a visual test.

Illinois is one of 14 states that nests its House districts, also called representative districts inside one of its Senate districts, also called legislative districts. Map makers will also look, where possible, to follow existing political and geographical boundaries in ways that maximize a community's opportunity to have its interests represented. As you know, however, county,
municipality, township and natural geographic boundaries are not always compact or contiguous.

By studying population data and holding public hearings like this to listen to the thoughts of residents across the state, law makers look to identify what are known as communities of interest. A community of interest is a group of people concentrated in a geographic area who are socially, culturally, ethnically, economically, religiously or otherwise alike and can be joined in a district to
most effectively have their voices heard. The factors contributing to any particular community of interest will vary throughout the state.

Federal law requires redistricting plans to respect minority representation. The principles of the Federal Voting Rights Act are in place to prevent the reduction of opportunities for minority populations to participate equally in the electoral process. However, districts cannot be drawn solely on the basis of race.

Illinois law also protects representation of racial and language minority groups. The Illinois Voting Rights Act helps to prevent minority fracturing or dividing a concentration of minorities among two or more districts by requiring map makers to consider creating crossover districts, coalition districts or influence districts.

A crossover district is one in which large minority groups may elect the candidate of its choice with help from voters of the majority group. A coalition district brings multiple racial or language minority groups together to elect a candidate of their choice. An influence district allows a group to influence an election outcome without being the
majority population in a district. The state law requirements come into play only after compliance with federal law and the U.S. and state constitutional requirements on redistricting.

In addition, the law ensures transparency and public participation by requiring public hearings across the state, one of which we're having here right now. At the end of the presentation, we will display an e-mail address on the screen which Chair Gordon-Booth already provided where you can submit your ideas. The committee is also accepting written testimony today.

Now that we've covered the redistricting process, let's discuss what data shows about Illinois' population. The U.S. Census Bureau has delayed the release of much of the decennial census data by more than six months until this fall. However, the U.S. Census Bureau's annual population estimates show some trends that can help inform the work ahead.

The census 2019 population estimate shows an overall decline in state population over the past decade. There are, however, areas that project to see population gains. Communities with the largest
population by percentage increase since 2010 are Kendall, Monroe, Champaign and Kane counties. Demographically speaking, the state's white population is projected to decline, while the African-American population statewide will likely see a smaller overall decline. The Hispanic and Asian population across Illinois are projected to see growth.

Locally, Bureau, LaSalle, Livingston and Putnam counties stand to see overall decreases in population. The white population in these counties stands to see decreases, while African-American, Hispanic and Asian population will see increases.

Thank you very much for your attention and for coming out to share your thoughts today. As the Chair mentioned, you'll be able to find testimony from this and other hearings on ILGA.gov and on ILHouseDems.com, slash, Redistricting. The redistricting web site offers additional ways to engage with the process, including our public drawing portal where you can draw and submit your own district maps. You can send further written testimony and suggestions to the committee any time by e-mailing RedistrictingCommittee@HDS.ILGA.gov.

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Thank you.
CHAIRPERSON GORDON-BOOTH: Thank you, Marissa. We certainly appreciate that really informative presentation. I appreciate that very much. So ladies and gentlemen, we have what looks like maybe a short hearing just based on who we have in terms of folks that are going to be presenting on our panels. We have a few folks who have slipped in written testimony only. We have Susan McGava. Susan, S-u-s-a-n, McGava, M-c-G-a-v-a. She has slipped in for written testimony only. The committee received the written testimony and this was also shared with House Republican staff as well as sent to the clerk's office for the hearing's record.

We have Dan Brzozowski. I hope I'm saying that accurately. Excuse me, Dani Brzozowski, who also has provided written testimony only. And we have one additional written testimony and that is from Siamala Cristmaseti with Change Illinois. They have also provided written testimony.

We have one individual who is seeking to present today and that is a gentleman by the name of Mike Kirkton who is with the Livingston County board. So Mike, I do see that you are in the room with us.

We're glad to have you. And you are our one and only panel today, so please take your time. You may proceed.

MR. KIRKTON: Yes, ma'am. Thank you very much. Can you hear me okay? Okay, good. I've had some challenges here this morning being up on Zoom. Unfortunately, my 14-year-old son is in school and couldn't help me today. My name is Michael L. Kirkton. Kirkton is spelled K-i-r-k-t-o-n.

Continuing on, I am, as you said, I'm an elected representative here on the Livingston County board and I represent the 3rd district here inside Livingston County. I sit on several committees. I'm chairman of our election rules and legislation committee. I'm also on our highway department and I'm also on our finance committee. I am a retired lieutenant colonel from the United States Army after serving 24 years of active duty. I'm also a small business owner, small farm here in Livingston County that's been in my family since prior to 1928.

A little bit about Livingston County. Our current population from 2018 that we have right now is a little over 35,000. Our 2010 census actually had Livingston County at a little over 40,000. We
have three main large urban areas with their employers within Livingston County. We have Pontiac, which is our county seat. Caterpillar is the largest employer here in Pontiac, with a little over 800 employees. We have Dwight, which is in the northeast portion of our county. LSC was the largest employer, but as of December 31st of this last year, that business closed and we lost over 350 jobs in the Dwight area. We also have Fairbury, which is in more the southwest portion of the county. Technical Metals is our major, main employer in that area, with just a little over 250. And of course, Livingston County itself, we employ about, approximately about 285 employees.

So within our county, agriculture and
farming, raising of livestock is still the number one industry within Livingston County. So kind of what's the point I'm getting at is this county is an ag-centric or ag, agriculture is our center of gravity within our county. Our legislative boundaries should also be along ag-centric lines, without the loss of representation. Our current boundaries for Livingston County and our legislative boundaries include parts of Woodford, Iroquois and

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Ford counties, also ag-centric counties.
So I guess my whole point, at the county level, you know, we face some of the same exact challenges on reapportionment in our deadlines without census data that the state does. Our representation should be aligned with our Livingston County's constituency without a loss of representation for the citizens of Livingston County. We're a very rural community with very rural values, and keeping us within a district that shares those values is crucial to our representation. So changing our demographics would potentially change our vote. And that's all I have to add. Any questions? CHAIRPERSON GORDON-BOOTH: Looks like we have a hand raised from Leader Tim Butler.

REPRESENTATIVE BUTLER: Thank you, Madam Chair.
And Mr. Kirkton, is that correct?
MR. KIRKTON: Yes, sir, Kirkton, that's correct. REPRESENTATIVE BUTLER: Thank you for being here. And let me just say, and I know Representative Bennett is on here, but you have no stronger advocate in the general assembly than Tom Bennett. He is a proud resident of Livingston County. And if there's one thing I know of Tom Bennett -- two things I know

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1 of Tom Bennett. He wants to do things on Route 66 and he'd love to do something with the former Dwight correctional facility as well. He works on that issue a lot.

You know, I really appreciate your testimony, Mr. Kirkton, because this has come up twice today in the previous committee that we had, about respecting agricultural communities in the state of Illinois. I represent a district -- I live in Springfield, so I live within the city of Springfield but I represent a large district, a large rural district outside of that as well. And oftentimes our rural areas in the state have been divided up politically, and especially the closer you get to the northeast region of the state. We have districts that literally reach out from the south side of Chicago, around Chicago State University, that runs south for 50 miles into rural Kankakee County. And those are drawn for specific partisan reasons.

So I really appreciate the testimony, the fact that as we look at these maps this year, we do have to respect our agricultural communities and they are a community of interest. That's one of the terms that we heard in the beginning of the opening.

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Agriculture is definitely a community of interest and it drives the economy in the state of Illinois. It really does. So much of what we do in Illinois relies upon the agricultural economy.

So thank you for being here today. I'm not sure if Representative Bennett wanted to say something, but \(I\) appreciate you being here today and hopefully this goes into the process as the mapping moves forward. So thank you, sir.

MR. KIRKTON: Yes, sir. Thank you.
CHAIRPERSON GORDON-BOOTH: I don't know if Rep Bennett wants to chime in, but I also wanted to recognize that we also have with us Representative David Welter. Thank you, Representative Welter, for joining us this afternoon. We appreciate you being here.

I don't know if Representative Bennett wants to chime in, but \(I\) certainly want to say to you, Mr. Kirkton, that Livingston County, when you talk about the county seat being over there in Pontiac, I know I spent about a good decade of my post Christmas holiday, oftentimes all the way up to New Year's Eve, at that Pontiac holiday tournament where you guys have hosted some of the best high school basketball
teams, excuse me, where you host the best high school basketball teams in the state. And \(I\) believe, if I'm not mistaken, it is the oldest holiday tournament in the country. Is that accurate?

MR. KIRKTON: Yes, ma'am, it is. That is accurate.

CHAIRPERSON GORDON-BOOTH: So a lot of good times there, more wins than losses. That's about the best you can ask for. Spent a lot of good -- had a lot of good days over there in Pontiac when my husband was a coach at the high school. And Representative Yednock, is that the courthouse behind you on your screen?

REPRESENTATIVE YEDNOCK: That's the capitol. But I am only about a half block away from the courthouse you must have gotten married in.

CHAIRPERSON GORDON-BOOTH: Awesome. I couldn't really -- because you're at the top of my screen. It's the capitol. I couldn't see.

REPRESENTATIVE YEDNOCK: Thank you for recognizing the beautiful architecture of the city of Ottawa. The courthouse is a landmark.

CHAIRPERSON GORDON-BOOTH: It's absolutely beautiful architecture, that's for sure. Listen,
hate to cut you guys so short, but if there are no further questions from the committee --

REPRESENTATIVE YEDNOCK: I do have a couple of comments. And it might be out of order, so I'll ask permission, Leader Booth.

CHAIRPERSON GORDON-BOOTH: Please.
REPRESENTATIVE YEDNOCK: So one of the activists from the area was hoping to -- I think that you recognized Dani Brzozowski had submitted testimony, written testimony. And I think she also, in her testimony, put in a possible map. Because I think I would be remiss if I did not mention that there are certainly some growing communities of interest in the Hispanic community and also within this district to various, it's a large manufacturing presence in the 76th district, largely agricultural, also, but a large amount of manufacturing and labor and tradespeople, too. And so I don't know that those necessarily count as a community of interest, but when we're talking about that, I think much like Mr. Kirkton was talking about Livingston County, LaSalle County, Putnam County, parts of Bureau and that is largely recognized for both its large concentration of people in organized labor and the
manufacturing sector that we have here, which is quite large in my district, and also that there is a large and growing Hispanic population, very healthy and growing and I think that that's something that we do have to take into account here. I just wanted to make sure I made those comments on behalf of Ms. Brzozowski.

CHAIRPERSON GORDON-BOOTH: We appreciate that, Representative Yednock. Thank you. Leader Bourne.

REPRESENTATIVE BOURNE: Just for the record, I recognize that Representative Yednock had a question. That was all. Thank you.

CHAIRPERSON GORDON-BOOTH: Are there any other questions or comments from the committee? Going once, going twice. I hate to depart from you guys so soon, but seeing none, the redistricting committee focused on LaSalle and in the Illinois Valley will recess to the call of the Chair. Have a good weekend, guys.

REPRESENTATIVE BUTLER: Thank you all.

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